





# NALAS Regional Decentralisation Observatory Index for South-East Europe

Eastern Partnership Coordination Seminar: Ukraine
"A new political framework for Ukrainian local and regional governments"

5-6 September, Kyiv (Ukraine)

Kyiv City Hall

# Regional Decentralisation Observatory



- Monitoring tool comprehensive measuring and comparing the degree of decentralization and the quality of local governance among the NALAS participating countries, necessary for bench-learning rather than for benchmarkig among the countries and local governments of SEE.
- Development of evidence based policies at national and regional level

Developed and implemented by NALAS member associations of local authorities, across 12 countries of SEE region

# Structure of the RDO Index

**D1** Autonomy of Local Governments (w. 34,27) D11 Legal Setup D12 Policy and Administrative Autonomy of Local Governments D13 Fiscal and **Financial Autonomy** of Local Governments 21 indicators 45 indicators

**D2** Quality of Local Services (w. 28,48) D21 Communal Services D22 Local Economic Development D23 Social Affairs (Education, Culture, Health, Social Welfare) D24 Resilience **D25 Smart Cities** 

**D3** Citizen Participation and LG Responsiveness (w. 19,49) D31 Participation D32 Responsiveness D33 Transparency D34 Accountability 13 indicators

**D4 LGAs Involvement in** the Policy Dialogue

(w. 17,75) D41 LGA positioning for dialogue D42 LGA consultation with members D43 Intergovernmental Consultation Practices D44 Impact of LGAs proposals D45 LGA involvement in policy dialogue at international level

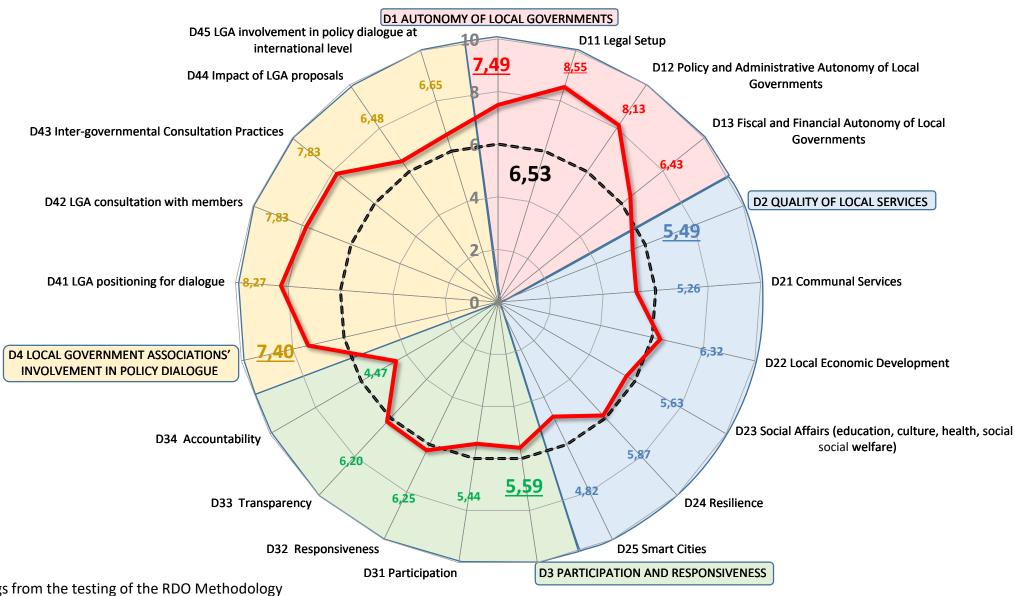
20 indicators



- 4 dimensions
- 17 indices
- 9 sub-indices
- 97 indicators:

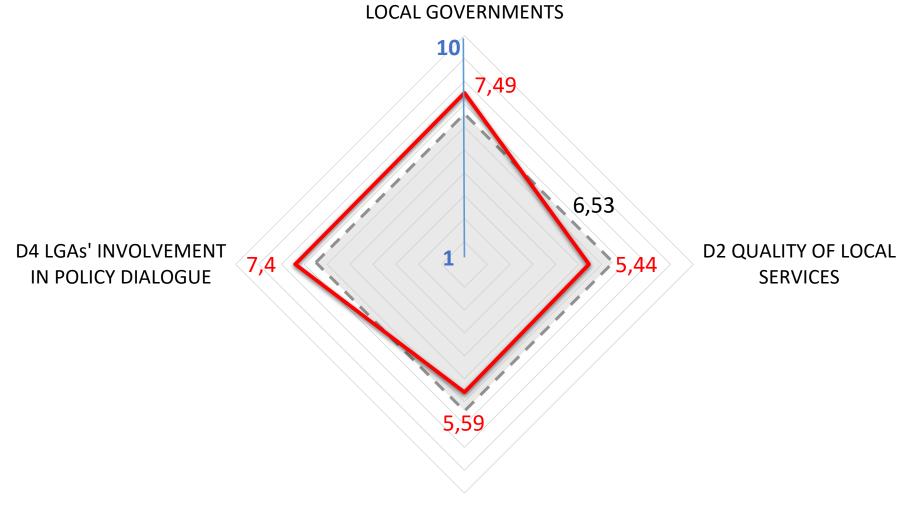
32 quantitative 65 qualitative

#### The Overall RDO Index\* across RDO Dimensions and Indices



<sup>\*</sup> Preliminary findings from the testing of the RDO Methodology

# The Overall RDO Index\* across Dimensions

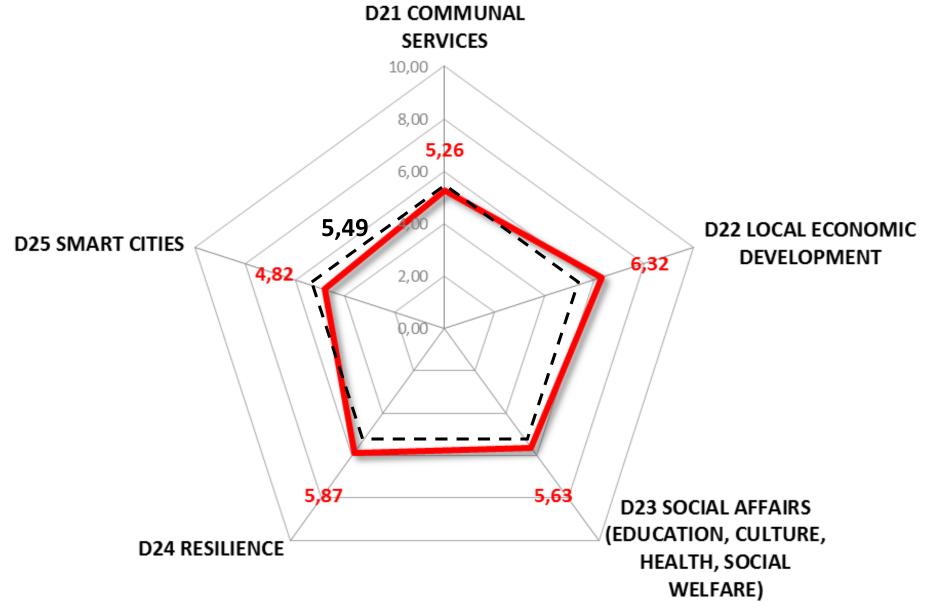


**D1 AUTONOMY OF** 

\* Preliminary findings from the testing of the RDO Methodology

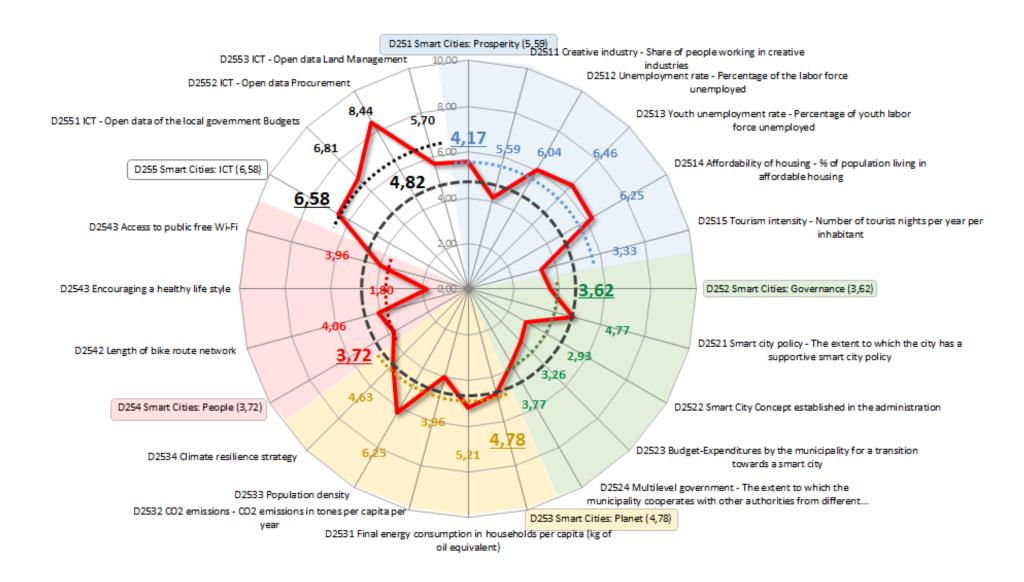
D3 PARTICIPATION AND RESPONSIVENESS

## D2 QUALITY OF LOCAL SERVICES (avg. 5,49)



<sup>\*</sup> Preliminary findings from the testing of the RDO Methodology

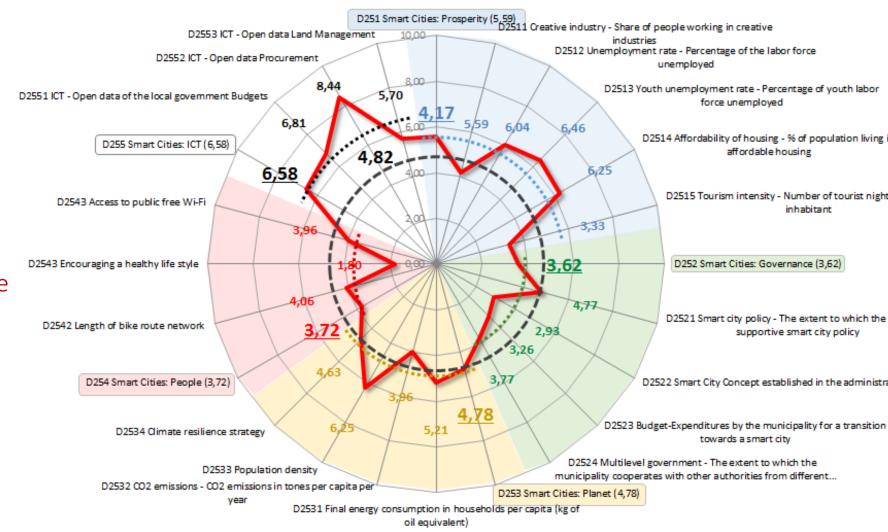
#### **D25 Smart Cities**



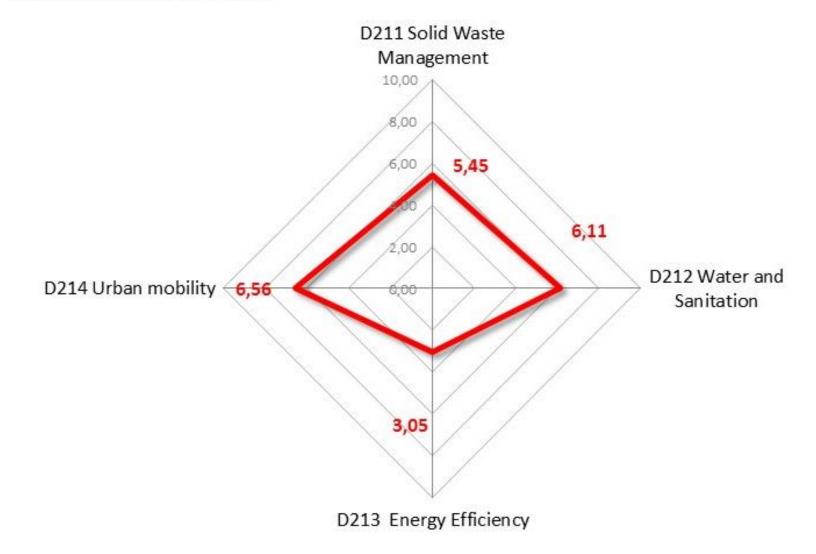
<sup>\*</sup> Preliminary findings from the testing of the RDO Methodology

#### **D25 Smart Cities**

- Mostly applied in capital cities and towns
- introduced and accepted on a very elementary level.
- civil servants are appointed to manage the portfolio, but there is no real commitment to the subject.
- insufficient financial resources are allocated to support the transition towards a smart city



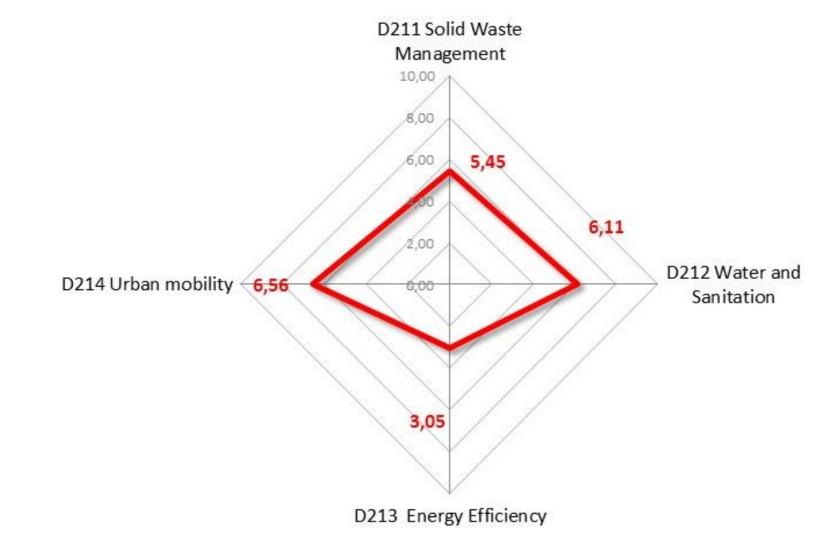
<sup>\*</sup> Preliminary findings from the testing of the RDO Methodology



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#### ΕE

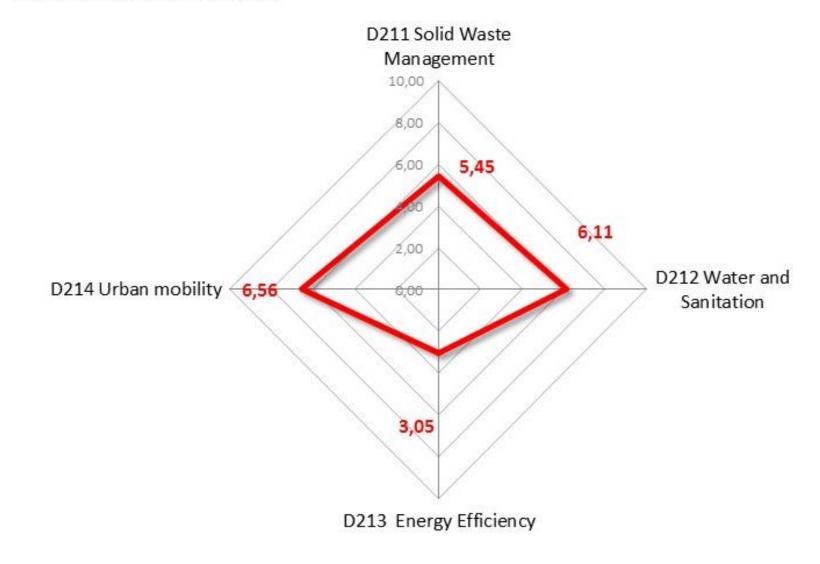
- around 30% of the LGs in SEE develop SEAP
- Less than 10% of LGs are signatories of Covenant of Mayors



<sup>\*</sup> Preliminary findings from the testing of the RDO Methodology

#### **SWM**

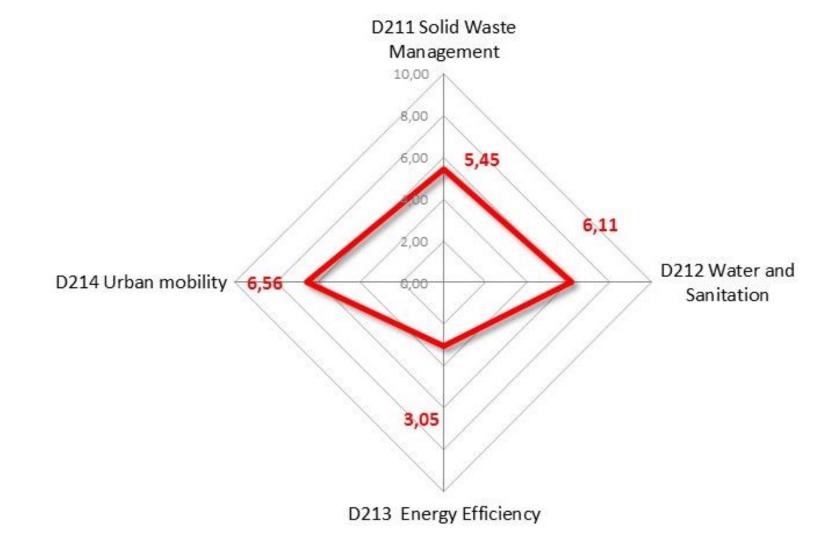
- waste collection service coverage is around 80%
- poor performance in recycling and reuse of the materials from the household waste, (< 20%, except Slovenia ~ 50%)
- 70 80% of the household waste is mainly disposed on noncompliant landfills



<sup>\*</sup> Preliminary findings from the testing of the RDO Methodology

# Public transportation and local roads

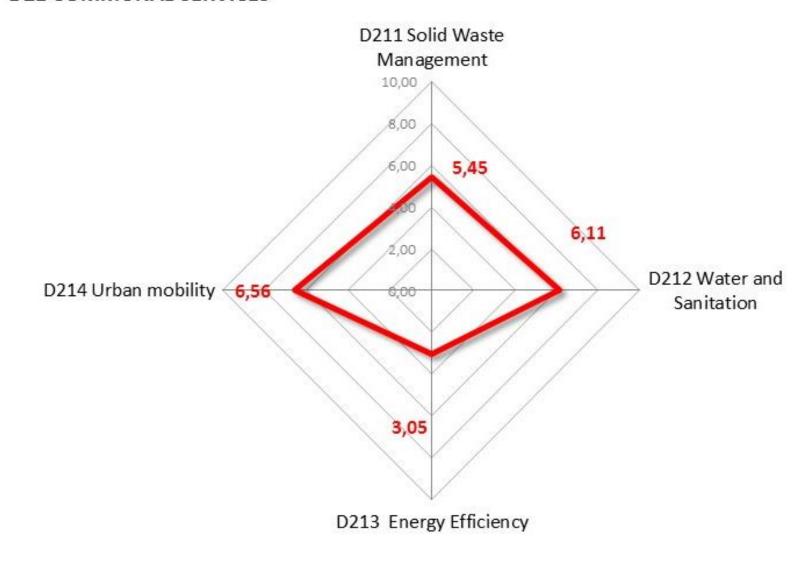
 Moderate quality of local public transportation services and maintenance of the existing road network.



<sup>\*</sup> Preliminary findings from the testing of the RDO Methodology

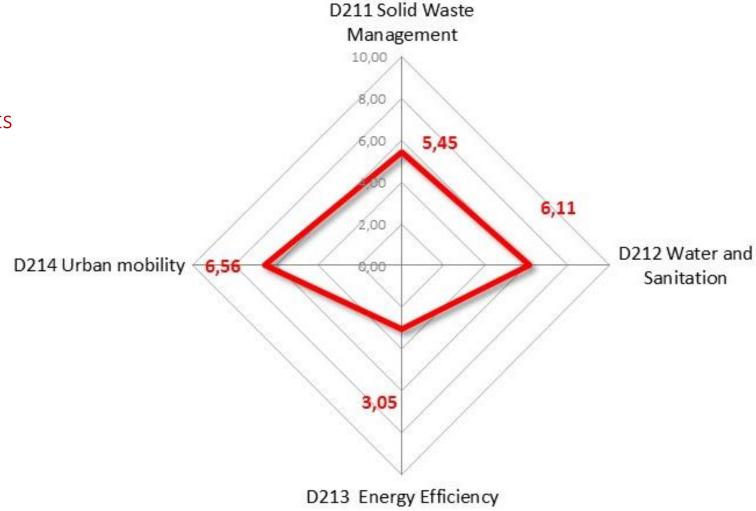
#### WSS

- ~ 90% of population is covered with water supply services
- lack of asset management practices
- non-revenue water rate and water loses in average are around 50%.
- 70% of the population in the region is covered with sewerage services
- 40% of the population in the region is connected to a wastewater treatment plant

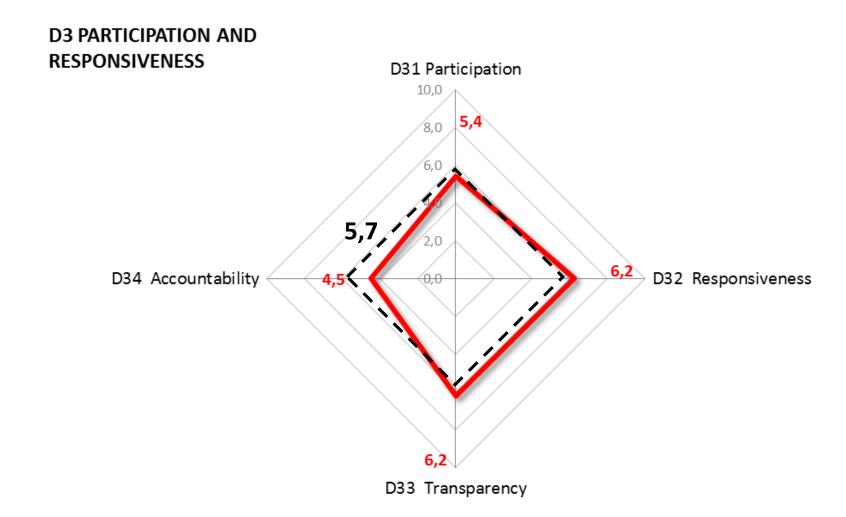


<sup>\*</sup> Preliminary findings from the testing of the RDO Methodology

Regionalization of services Need for capital infrastructure investments (WSS, SWM and EE)



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#### **Accountability**

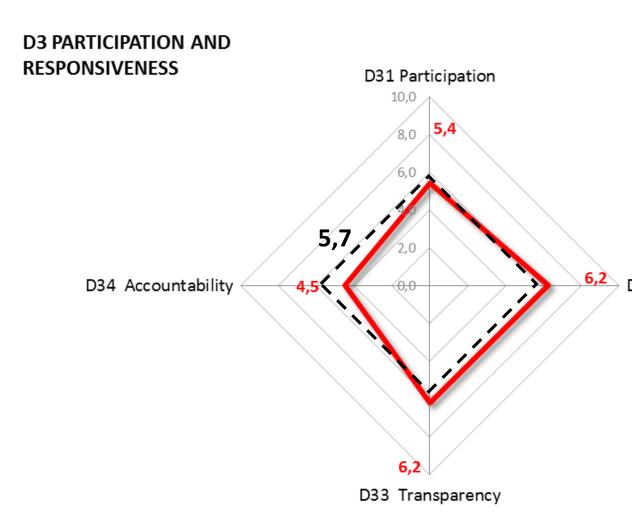
Lack of mechanisms for the citizens to monitor and evaluate the work/performance of the LG - Community based Monitoring and Evaluation

Right or mandate of citizens to monitor is acknowledged and recognized by the legal framework, but not adequately promoted and applied

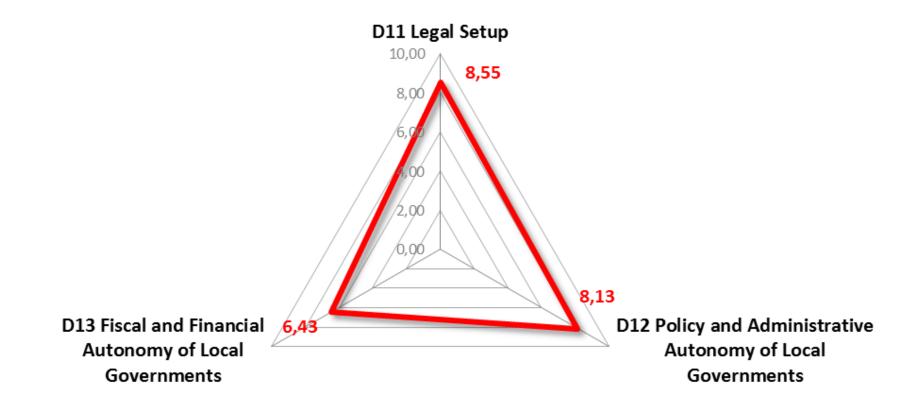
#### <u>Participation</u>

The involvement of local community in bringing local policies into practice is at the level of CONSULTATION (not at dialog and partnership)

Participatory budgeting is applied to some extent — not in a systematic manner and with involvement of SH in the later stage of the process with not adequate inclusion of marginalized groups.

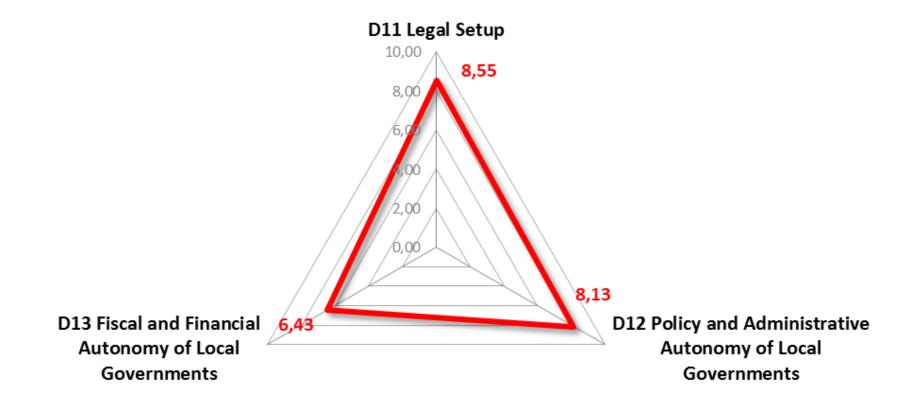


#### D1 - AUTONOMY OF LOCAL GOVERNMENTS (avg. 7,49)



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 Good conditions, insufficient fiscal resources?

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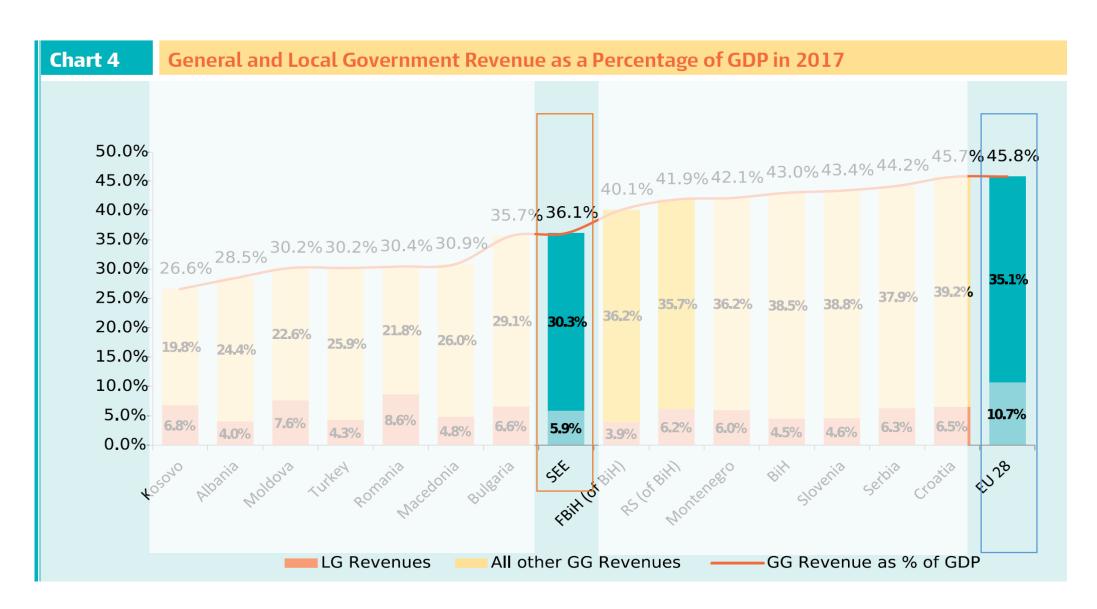




Fiscal Decentralization Indicators (baseline 2006)

# NALAS Fiscal Decentralization Indicators for SEE

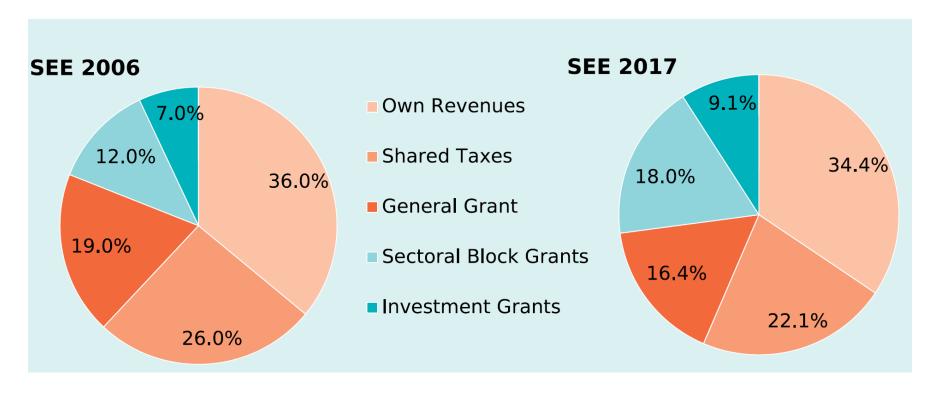
## Fiscal decentralization indicator – Local Government Revenues



### Fiscal decentralization indicator – Local Government Revenues

#### Composition of Local Revenue in SEE 2006 & 2017

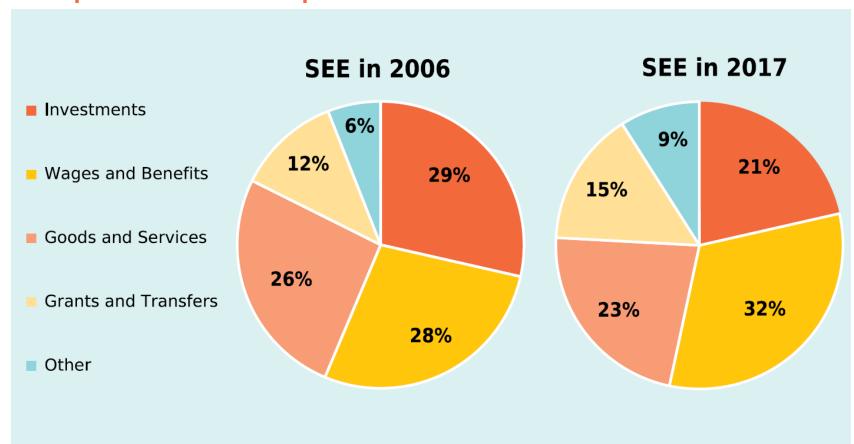
Local governments in SEE in practice can freely decide on half their budgets, while the other half is preconditioned by the central level via the conditionality of the transfers.



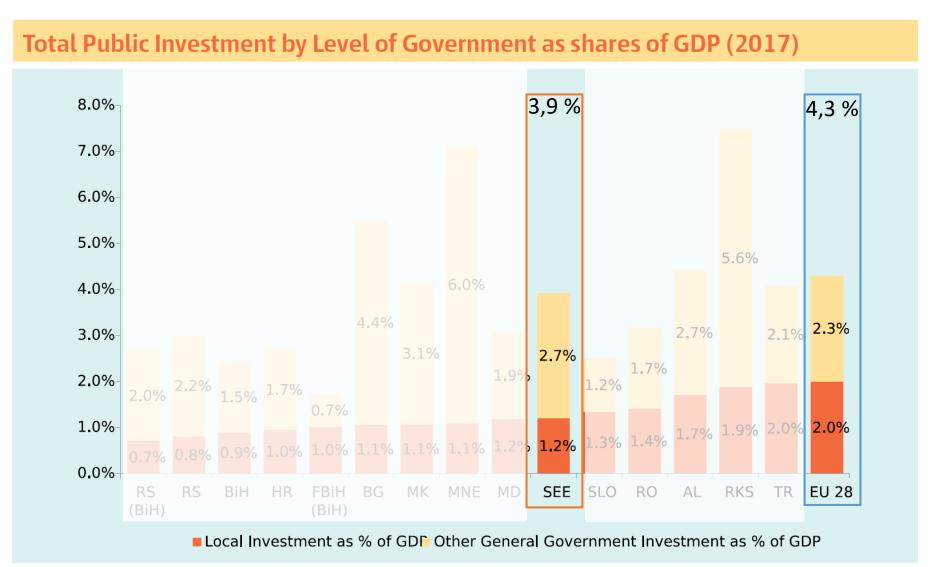
Local governments powers to set and collect taxes, fees and charges are reduced

# Fiscal decentralization indicator – Local Government Expenditures

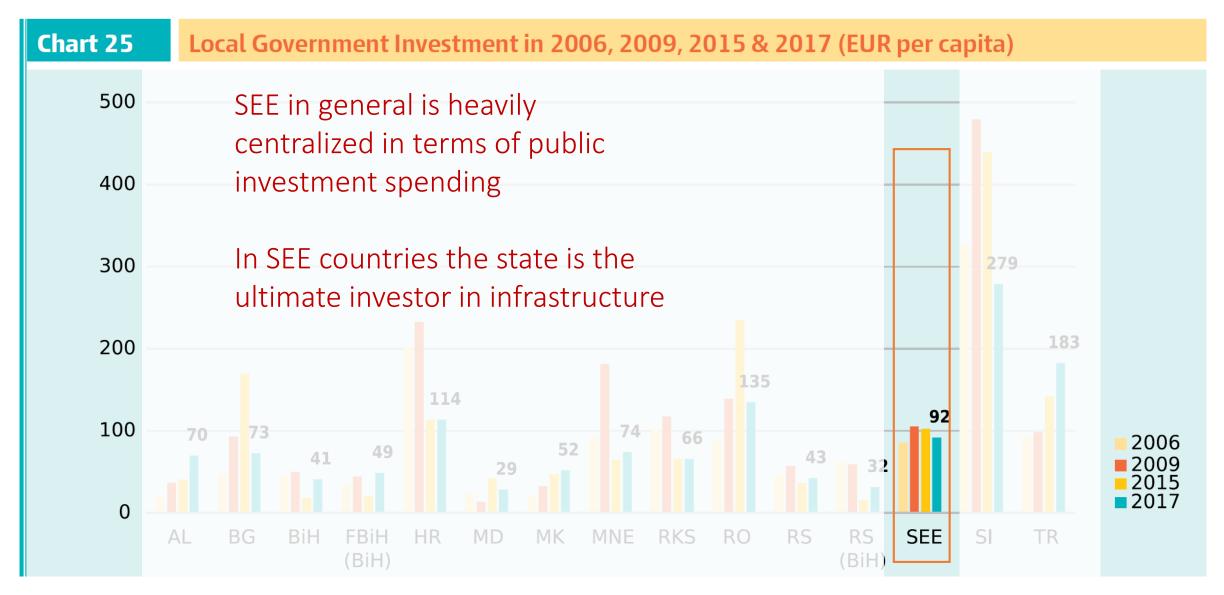
#### Composition of Local Expenditure in SEE in 2006 & 2017



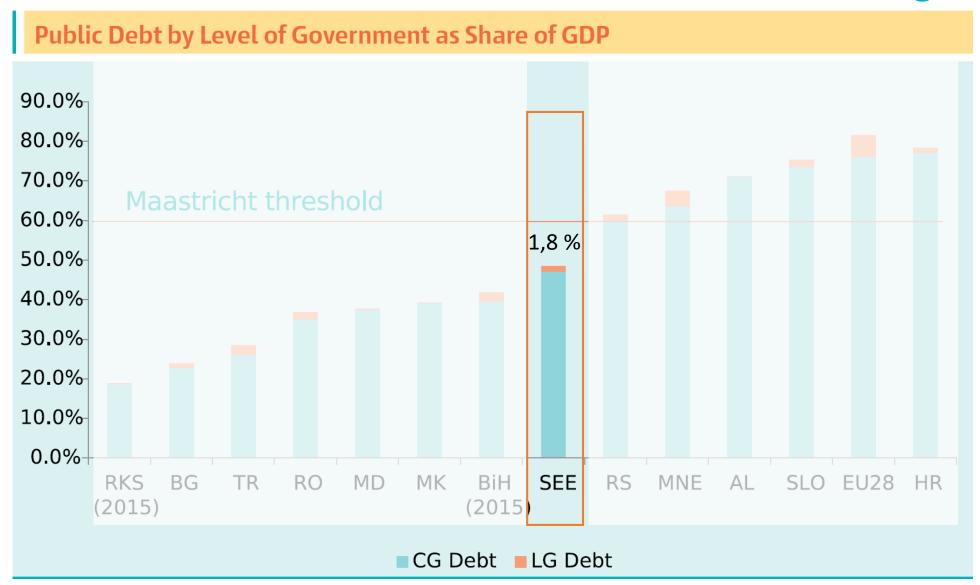
# Fiscal decentralization indicator – Local Government Investments

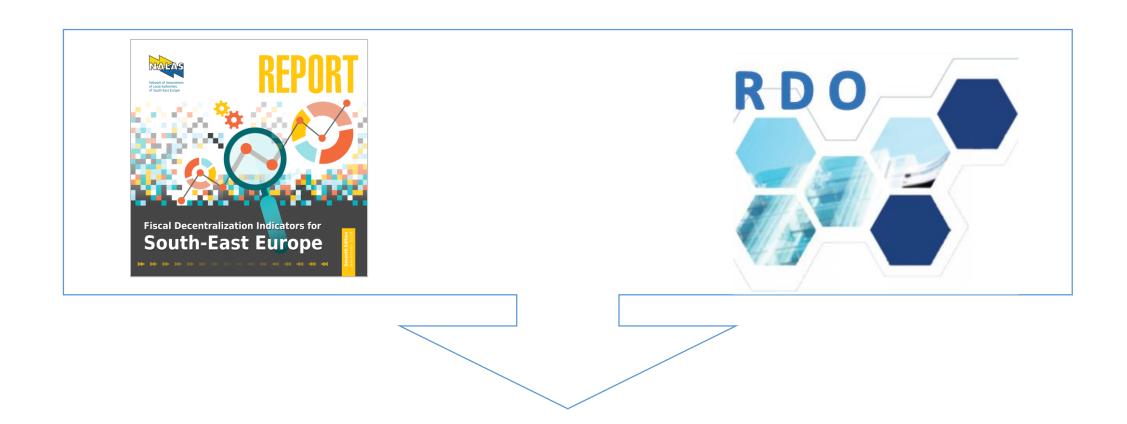


## Fiscal decentralization indicator – Local Government Investments



# Fiscal decentralization indicator – Local Government Borrowing





#### Tendency of decreasing the level of the fiscal autonomy of local governments:

- Decreased local revenues
- Decreased expenditures for local investments and services
- Increasing dependence on CG grants
- Lack of enabling environment for using borrowing as instrument for capital infrastructure investments





# Thank you for your attention!

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